

Australian Rail Network **Security Handbook** *Volume 2*



Assessment of Security Related Risks in Rail Organisations (RAILRISK)



Important Notice and Disclaimer

The Rail Industry Safety & Standards Board ("RISSB") provides a range of products including:

- Standards;
- Codes of Practice;
- Rules:
- · Guidelines; and
- Handbooks

collectively called the "RISSB Products".

RISSB does not undertake a full risk assessment of the RISSB Products it develops due to the diverse operating environments operating across Australia. Rather it identifies the hazards that must be addressed on the Australian Rail Network and develops products to accommodate these.

Responsibility rests with the rail organisation, should it choose to adopt a RISSB Product, to ensure that the RISSB Product is safe for use on the network on which it is intended to be used. This would include a risk assessment.

RISSB and all persons acting for RISSB in preparing a RISSB Product disclaim any liability or responsibility to any person for any consequences arising directly or indirectly from the use by the rail industry or rail organisations of the RISSB Product in whole or in part, and whether or not in conjunction with, or as a supplement to, the guidelines which the rail industry or rail organisation currently uses.

Users of the RISSB Products should be aware that, while using the RISSB Products, they must also comply with any relevant Commonwealth, State or Territory legislation relevant to their operations.

Adherence to the RISSB Products does not replace or exclude the application of such legislative requirements. Users are responsible for making their own enquiries in relation to the application of legislation, and the framers of the RISSB Products accept no responsibility in this regard.

Adherence to the RISSB Products does not necessarily ensure compliance with any relevant national guidelines, standards and codes of practice. Users are responsible for making their own enquiries in relation to compliance with national, standards, guidelines and codes of practice.

While all reasonable care has been taken in the preparation of this RISSB Product, it is provided to rail operators without any legal liability on the part of RISSB and RISSB publishers, authors, consultants and editors each take no responsibility for loss suffered by any person resulting in any way form the use, or reliance on this RISSB Product.

Acknowledgement

The Rail Industry Safety and Standards Board wishes to gratefully acknowledge the contributions of Accredited Rail Organisations in the preparation of this document, and in particular the granting of permission to use and adapt existing material. In order to protect the integrity of the original documents, contributed material has not been specifically attributed to any operator.

This Handbook has been developed to provide a guidance framework which can be adopted by rail organisations who wish to do so. They are not a Mandatory requirement. All Commonwealth, State and Territory legislation has priority over the content provided in these HANDBOOKs.

Copyright

All rights reserved RISSB 2009. The content of this document (except for content explicitly marked as originating from other sources) is owned by RISSB and may not be reproduced or transmitted by any means in whole or in part without written permission from the copyright owner. Current financial members of RISSB may utilise and reproduce the text or diagrams contained herein use within the context of their own rail operations. No photographs contained herein may be reproduced without permission.



Non-Mandatory and non-normative

It was formally determined and agreed at the Rail Safety Consultative Forum (RSCF) on 31 July 2008 that guidance is not enforceable or mandatory. These RISSB Handbooks have been developed by industry, for industry only. RISSB members are free to utilize the content of this document either in whole, in part, or not at all.

Document Control

Document Details

Document Name:	Assessment of Security Related Risks in Rail Organisations (RAILRISK)
Version Number:	1.00
Documentation Status:	☐ Working Draft
	☐ Archived
Next Scheduled Review Date	Sentember 2014

Version History

Version	Date	Reason/ Comments
V0.01	August 2006	Initial draft
V0.02	September 2006	Second Draft
V0.03	January 2007	Replace term "Political Motivated Violence" with the term "Terrorism"
V0.04	September 2007	Rework document into a HANDBOOK
V0.05	September 2007	Include amendments recommended by Legal Advice (Bradley. Allen Lawyers) Ref: SEP 701388 LPH dated 23 August 2007
V0.06	November 2008	Change from HANDBOOK to Handbook, add annex and simplify language IAW ARA Executive decision of December 2007
V0.07	May 2009	Approved for issue by RISSB Board and ARA Executive
V1.00	August 2009	Published



Related Documents

An up to date list of related and supporting documents can be found via the Rail Industry Safety Standards Board web site at http://www.rissb.com.au.

Standards

- AS/NZS 4360:2004 Risk management, Sydney: SAI Global
- HB 436:2004 Risk Management HANDBOOKs Companion to AS/NZS 4360:2004: SAI Global
- HB 231:2004 Information security risk management HANDBOOKs, Sydney: SAI Global
- AS 4292.1-2006 Railway safety management General requirements, Sydney: SAI Global
- AS 4292.2-1997 Railway safety management Track, civil and electrical infrastructure, Sydney: SAI Global
- AS 4292.3-1997 Railway safety management Rolling stock, Sydney: SAI Global
- AS 4292.4-1997 Railway safety management Signalling and telecommunications systems and equipment, Sydney: SAI Global
- AS 4292.5-1997 Railway safety management Operational Systems, Sydney: SAI Global
- AS 4292.7-2006 Railway safety management Railway safety investigation, Sydney: SAI Global
- Legislation
- Rail Safety Act 2002 (NSW)
- Private Security Act (NT)
- Rail Safety Act 1996 (SA)
- Rail Safety Act 1997 (Tas)
- Rail Safety Act 1998 (WA)
- Rail Safety Act 2006 & Rail Safety Regulations 2006 (Vic)
- Railway Safety and Corridor Management Act 1992 (NZ)
- Security Industry Act 2003 (ACT)
- Security Industry Act 1997 (NSW) & Security Industry Amendment Act 2005 (NSW)
- Security And Investigation Agents Act 1995 (SA)
- Security Providers Act 1993 (Qld)
- Security And Investigations Agents Act 2002 (Tas)
- Private Security Act 2004 (Vic)
- Security And Related Activities (Control) Act 1996 (WA)
- Private Investigators and Security Guards Act 1974 (NZ)
- Security Legislation Amendment (Terrorism) Act 2002 (Commonwealth)
- Commonwealth Places (Application Of Laws) Act 1970 (Commonwealth)
- Intelligence Services Act 2001 (Commonwealth)
- Maritime Transport And Offshore Facilities Security Act 2003 (Commonwealth)
- Workplace Video Surveillance Act 1998 (NSW)
- Workplace Surveillance Act 2005 (NSW)
- Privacy and Personal Information Protection Act 1998 (NSW)
- Surveillance Devices Act 1999 (Vic)
- Information Privacy Act 2000 (Vic)
- Privacy Act 1988 (Commonwealth)
- Public Records Act 2002 (Qld)



- Terrorism (Commonwealth Powers) Act 2002 (Qld)
- Terrorism (Commonwealth Powers) Act 2002 (NSW)
- Terrorism (Commonwealth Powers) Act 2002 (SA)
- Terrorism (Commonwealth Powers) Act 2002 (Tas)
- Terrorism (Commonwealth Powers) Act 2003 (Vic)
- Terrorism (Commonwealth Powers) Act 2002 (WA)
- Terrorism (Emergency Powers) Act 2003 (NT)
- Terrorism (Police Powers) Act 2002 (NSW)
- Terrorism (Community Protection) Act 2003 (Vic)
- Occupational Health And Safety (Commonwealth Employment) Act 1991 (Commonwealth)
- Occupational Health And Safety Act 1989 (ACT)
- Occupational Health And Safety Act 2000 (NSW)
- Work Health Act (NT)
- Workplace Health And Safety Act 1995 (Qld)
- Occupational Health, Safety And Welfare Act 1986 (SA)
- Workplace Health And Safety Act 1995 (Tas)
- Occupational Health And Safety Act 2004 (Vic)
- Occupational Safety And Health Act 1984 (WA)
- Health and Safety in Employment Act 1992 (NZ)
- Injury Prevention, Rehabilitation, and Compensation Act 2001 (NZ)
- Environmental Planning and Assessment Amendment (Infrastructure and Other Planning Reform)
 Act 2005 (NSW)

RISSB HANDBOOKs

Security Handbook Vol 1 - Managing Security Related Risks in Rail Organisations

Other

- Attorney-General's Department (2005) National Counter-Terrorism Plan, Canberra: CoA
- Department of Transport and Regional Services (2004) Guide to Preparing a Land Transport Security Plan, Canberra: Department of Transport and Regional Services, Canberra: DOTARS.
- Department of Transport and Regional Services (2004) Land & Water Based Mass Passenger Transport Systems, Risk Context Statement, Canberra: Department of Transport and Regional Services, Canberra: DOTARS.
- Department of Transport and Regional Services (2004) Land Transport Security Assessment Guidance Paper, Canberra: Department of Transport and Regional Services, Canberra: DOTARS.
- Commonwealth Attorney-General's Department (2005) Commonwealth Protective Security Manual, Canberra: CoA.

© RISSB 2009 iv



Contents

Adobe Acrobat users: If you are viewing this document using Adobe Acrobat, you are able to click on the title of the Table of Content and you will be directed to the content.

Τ.	Overview	3
1.1	Introduction	3
1.2	Purpose	3
1.3	Structure and Application	4
1.4	Terminology	4
1.5	What is a Security Risk Management Plan (SRMP)?	5
1.6	RAILRISK Process	5
2.	Risk Assessment	9
2.1	General Outline	9
2.2	Phase 1	9
2.3	Phase 2 – Risk Acceptance	19
2.4	Phase 3 – Treatment Options	20
2.5	Phase 4 – Comparative Benefit Analysis	22
2.6	Phase 5 – Implement Risk Treatment Strategies	24
2.7	Phase 6 – Risk Sharing	25
3.	The Security Risk Management Plan	27
3.1	General Outline	27
4.	List of Annexes	29
Annex A	Example Security Assets Register	30
Annex B	RAILRISK Criticality, Likelihood and Consequence Criteria	32
Annex C	Example Security Threat Assessment Report	36
Annex D	Threat Opportunity Assessment	40
Annex E	RAILRISK Security Register	43
Annex F	Security Risk Management Plan (SRMP) Template	45
Annex G	EXCEL RISK Assessment Tool	55
Annex H	RAILRISK Treatment Action Plan	56
Annex I	Urban Non-Urban Security Management Advice Matrix	57



1 Overview





Overview |

1. Overview

1.1 Introduction

- 1.1.1 This document has been prepared as a guide for conducting a Security Risk Assessment for Rail Organisations (ROs). The approach taken in the guide recognises that, in the Australian context, ROs are best placed to determine the vulnerabilities of their own assets (being their people, property, information, operations, reputation and environment), as well as identifying appropriate preventative security measures and/or procedures and to develop appropriate Security Risk Management Plans (SRMP).
- 1.1.2 This HANDBOOK has been developed to expand on information available in Security Handbook Vol 1 Managing Security Related Risks in Rail Organisations. In addition to providing a systematic process, it also explains how that process fits with the overall management of security in a RO, and provides direction on how to make use of the process outcomes.
- 1.1.3 The RAILRISK framework aims to provide a means of identifying and managing those things that could happen (ie. the risks), and that might impact on the achievements of a RO's objectives, from a security perspective. RAILRISK is applicable to all activities, elements and functions at all levels across the RO and output from RAILRISK will be used to produce a SRMP.
- 1.1.4 It is not viable for protective security measures to be applied as a matter of course they need to be commensurate with the level of risk applicable to the asset, resource or function to be protected. RAILRISK evaluates risk levels and the consequent allocation of resources to ensure that protective security measures accord with the determined levels of risk.
- 1.1.5 ROs should ensure that the security risk assessments take into account the legislative and other requirements of the respective governments of the state and territories in which they operate. ROs should utilise the AS/NZS 4360:2004 standard, the HB:436:2004 Risk Management Handbook, and the HB 167:2006 Security Risk Management Handbook, or an equivalent risk management standard as mandated by their accredited Safety Management System (SMS), in combination with this HANDBOOK when completing their security risk assessments.

1.2 Purpose

- 1.2.1 RAILRISK provides a framework based on the widely accepted risk management process from AS/NZS 4360, to enable ROs to demonstrate that the identified risks have been adequately analysed and evaluated, and that appropriate preventative security strategies have been identified to treat those identified risks.
- 1.2.2 This document will extend the risk management process to provide additional detail in respect of the following:
 - a. The application of mandatory minimum standards (legislation and regulations);
 - Comparative benefit analysis of risk treatment options, including potential impost on resources;
 - c. The development of action plans to ensure that selected treatment options are implemented and monitored; and
 - d. A formal mechanism for sharing responsibility for a security risk that cannot be managed effectively by the risk owner.
- 1.2.3 Finally, documented output from the security risk assessment will contribute to the production of a SRMP, which can be updated through future iterations of the framework.